



Council of Europe

**Council of Europe**

**Action Plan for Ukraine 2015 – 2017**

**LOGICAL FRAMEWORK**

17 March 2015

**COUNCIL OF EUROPE ACTION PLAN FOR UKRAINE 2015-2017  
LOGICAL FRAMEWORK**

INTERVENTION LOGIC	PERFORMANCE INDICATORS	SOURCES OF VERIFICATION	ASSUMPTIONS
<b>1. CONSTITUTIONAL REFORM AND FUNCTIONING OF DEMOCRATIC INSTITUTIONS</b>			
<b>Overall Objective</b>			
<p>To move Ukraine's constitutional and electoral reforms towards full conformity with European standards, and contribute to the effective functioning of the Ukrainian Parliament, as attested by Council of Europe monitoring bodies and observation missions.</p>		<p>Opinions of the Venice Commission, PACE reports.</p>	<p>Political will for the continuation of constitutional and electoral reform, as well as reinforcement of the Parliament's capacity.</p>
<b>Expected Results</b>			
<p><b>1.1. Review of the Constitution</b> The constitutional process is supported to ensure that constitutional amendments are in line with European standards notably in the area of elections, judiciary and decentralisation.</p>	<ul style="list-style-type: none"> <li>• The developed constitutional amendments are in line with the CoE's recommendations and standards;</li> <li>• National legislation on the separation of powers, as well as in the fields of the judiciary and decentralisation is amended based on the provisions of the amended Constitution.</li> </ul>	<p>Opinions of the Venice Commission.</p>	<p>Co-operation between the CoE Venice Commission and the Presidential Administration and the Verkhovna Rada is reinforced;</p> <p>All main national stakeholders involved in the constitutional process are committed in their support to the constitutional reform.</p>
<p><b>1.2. Elections and Electoral Law</b> Electoral legislation and processes are strengthened both nationally and locally.</p>	<ul style="list-style-type: none"> <li>• Revised electoral legislation is adopted in line with European standards and best practices and the recommendations of the Venice Commission are addressed by the Ukrainian authorities;</li> <li>• The mechanisms of electoral settlement of disputes inside the new regulatory framework are developed in line with European standards;</li> <li>• Equal treatment of electoral candidates is ensured through more transparent and accountable party and campaign finance;</li> <li>• Accountability mechanisms for vote-buying are strengthened;</li> <li>• Practice on elections and political parties is more in conformity with international standards. The electoral process is improved through enhanced inter-parliamentary co-operation on election-related issues;</li> <li>• At least 50% of the recommendations of the International Election Observers are implemented.</li> </ul>	<p>Opinions of the Venice Commission; Evaluation reports of the Parliamentary Assembly of the Council of Europe (PACE); Recommendations and Resolutions of PACE; Central Election Commission (CEC) monitoring reports; Organisation for Security and Co-operation in Europe/ Office for Democratic Institutions and Human Rights (OSCE/ ODIHR) documents; Civil Society Organisations (CSO) reports and statements.</p>	<p>The authorities are ready to continue co-operation in the electoral field.</p>

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	<ul style="list-style-type: none"> <li>• A strategy to increase the effectiveness and efficiency of court management is adopted;</li> <li>• Time management of court cases is improved and the court backlog decreases;</li> <li>• Legislation and procedures related to alternative dispute resolution are adopted and in use by the Ukrainian justice system;</li> <li>• The National Bar Association of Ukraine functions in line with European standards and existing best practices and has the necessary capacity to represent the Ukrainian advocates.</li> </ul>	Website of the National Bar Association; Reports on the results of monitoring and evaluation missions; Meetings carried out by CoE Secretariat and expert reports.	The National Bar Association of Ukraine is fully engaged in the project implementation;  Continued political support and stability.
<b>2.2. Criminal Justice Reform</b> Reforms in the area of execution of criminal sanctions in Ukraine are enhanced, in line with European standards and recommendations.	<ul style="list-style-type: none"> <li>• The reform of the Public Prosecutor's Office (PPO) is implemented according to CoE standards and best practices;</li> <li>• The system of free legal aid is supported in view of ensuring access to quality legal assistance, as part of the right of access to justice in line with CoE standards;</li> <li>• Public awareness, participation in the reform process and confidence in the criminal justice system increases;</li> <li>• Drug treatment services in prisons are improved.</li> </ul>	The Official Gazette of Ukraine; Reports and observations of the CoE monitoring bodies; Reports of the PPO on implementation of the reform; CoE Experts' and mission reports; Project progress reports; National and international NGOs reports; Project progress reports. Media reports; Government policy papers.	Political commitment and continuous support for the PPO reform; Rediness to implement CoE recommendations.
<b>3. DEMOCRATIC GOVERNANCE</b>			
<b>Overall Objective</b>			
To improve the quality of democracy in Ukraine, by strengthening local self-governance, advancing education for democratic citizenship and supporting local democratic processes for strategic revitalisation.		Expert opinions on democratic governance issues.	Political will and institutional co-operation for the continuation of the democratic governance reforms is maintained.
<b>Expected Results</b>			
<b>3.1. De-centralisation and Local government reform</b> <ul style="list-style-type: none"> <li>• Reform of local self-government is enabled through provided expertise and support;</li> <li>• Relevant reform legislation is reviewed and developed in line with the principles and standards of local and regional democracy.</li> </ul>	<ul style="list-style-type: none"> <li>• Opinions are provided on the basic law on local self-government, on the new Budget Code, on sectorial laws, in accordance with CoE standards;</li> <li>• The territorial reform is prepared for implementation;</li> <li>• New legislation on (compulsory) municipal amalgamation is prepared and adopted as well as legislation on (compulsory) co-operation;</li> </ul>	Expert opinions on local self-government reform; Legislation on decentralisation; Congress reports and recommendations; Baseline study and SWOT analysis of trans frontier co-operation;	The Government of Ukraine cooperates with CoE in order to prepare and implement the local government reform.

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<p><b>3.3. Democratic Governance and Managing Diversity</b></p> <ul style="list-style-type: none"> <li>Local participatory democratic processes are supported to implement strategic revitalisation, contributing to social and economic sustainable development.</li> <li>Intercultural integration is furthered through the development of a comprehensive intercultural strategy.</li> </ul>	<ul style="list-style-type: none"> <li>Local intercultural strategies are developed in participating cities using a participatory community-driven approach and include implementation plans and impact assessment mechanisms;</li> <li>Local medium-term urban development plans are adopted in pilot towns, regenerating the existing urban fabric and consolidating the community shared vision for the future;</li> <li>The capacity of local policy and civil society actors to jointly develop cultural diversity-driven urban development vision and policies is strengthened;</li> <li>A range of civil society organisations are involved in intercultural strategy building through continuous participation in the strategy process;</li> <li>The network of intercultural cities is promoted.</li> </ul>	<p>Local intercultural strategies; Reference plans and revitalisation projects.</p>	<p>Good co-operation between local policy and civil society actors is ensured;</p> <p>National and local authorities are involved.</p>
<b>4. ECONOMIC CRIME</b>			
<b>Overall Objective</b>			
<p>To better prevent and suppress corruption, money laundering and cybercrime by strengthening institutional capacities and practice, as well as improve the legal framework.</p>		<p>GRECO and MONEYVAL advices and recommendations.</p>	<p>Political will and institutional co-operation for the continuation of the fight against economic crime.</p>
<b>Expected Results</b>			
<p><b>4.1. Fight against corruption</b></p> <ul style="list-style-type: none"> <li>Anti-corruption legislation and policies are improved;</li> <li>The capacity of relevant institutions is further developed for effective and efficient implementation.</li> </ul>	<ul style="list-style-type: none"> <li>Level and % of implementation of anti-corruption reform is increased;</li> <li>GRECO compliance report recommendations are addressed;</li> <li>Anti-corruption institution-building and capacity-development are strengthened;</li> <li>The number of trained capacities / people leading and being involved in the implementation of the regulatory framework establishing relevant anti-corruption institutions significantly increases.</li> </ul>	<p>GRECO reports.</p>	<p>Engagement of national authorities to implement the recommendations of GRECO reports.</p>
<p><b>4.2. Fight against Money Laundering</b></p> <p>The systems to counteract money-laundering/ financing of terrorism are further developed and improved in line with European standards and MONEYVAL recommendations.</p>	<p>[to be developed]</p>	<p>[to be developed]</p>	<p>[to be developed]</p>

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<ul style="list-style-type: none"> <li>• Conditions in prison are improved in line with European standards and best practice.</li> </ul>	<ul style="list-style-type: none"> <li>• Regional co-operation is established, and a strategic approach on prison overcrowding and on alternatives to imprisonment is developed.</li> </ul>	European Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment (CPT) reports;	
<b>5.2. Trafficking in human beings</b> The capacity of national authorities to fight against human trafficking is improved.	[to be developed]	[to be developed]	[to be developed]
<b>5.3. Ombudsman</b> The capacity of the Ombudsman's institution to effectively address a wide range of human rights violations by non-judicial means is strengthened.	<ul style="list-style-type: none"> <li>• Ombudsperson staff and civil society monitors are empowered to carry out National Preventive Mechanism (NPM) functions, making the institutional mechanism effective and operational;</li> <li>• Awareness on the NPM, role and functions of the Ombudsperson's Office are raised within institutional stakeholders;</li> <li>• The Ombudsperson's Office staff respects data protection and non-discrimination provisions in carrying out their work;</li> <li>• The capacity of the Ombudsperson's Office staff is increased to advocate data protection and non-discrimination cases.</li> </ul>	Survey and qualitative interviews with Ombudsperson staff; Complaints by concerned citizens; Expert assessment; Statistics of official registers.	Legal basis for Ombudsperson's mandate remains the same.
<b>5.4. Freedom of Assembly</b> The right to freedom of assembly is reinforced.	[to be developed]	[to be developed]	[to be developed]
<b>5.5. Freedom of the Media</b> Freedom of media is promoted.	<ul style="list-style-type: none"> <li>• Regulatory framework for the media is enhanced in compliance with international standards;</li> <li>• The legal framework for the safety of journalists is improved with expert support from Council of Europe;</li> <li>• The public broadcasting system is strengthened. Capacity of the public broadcaster to produce quality programmes promoting social cohesion is increased;</li> <li>• Comprehensive reform of state bodies in the sphere of information policy and media is in accordance with the CoE standards.</li> <li>• The new Council of Europe Internet tool for mapping out freedom of expression-related risks is actively used by the national stakeholders in Ukraine;</li> <li>• Balanced coverage of the electoral campaign in the mass media.</li> <li>• Awareness of Internet governance and human rights related issues is raised.</li> <li>• Access to public information and data protection are strengthened.</li> </ul>	Council of Europe documents and monitoring reports; Media reports; Expert study on compatibility of Ukrainian legislation and practice on the Guide on Human Rights for Internet Users.	The authorities are willing to improve the legal and regulatory framework and implement it;  Co-operation with civil society organisations in the media field is furthered.

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<p><b>5.8. Social rights</b>  Social rights are promoted; assistance is provided to bring Ukrainian legislation and practice in full conformity with European norms and strengthen the legal framework, reinforcing social services and ensuring the long term sustainability of the Ukrainian social security system.</p>	<ul style="list-style-type: none"> <li>• Respect of human and social rights in line with the provisions of the European Social Charter, the European Convention on Human Rights, and related declarations and reports is strengthened with the implementation of national measures to prevent or redress violations of social human rights;</li> <li>• Grounds for the acceptance of the collective complaints procedure and of additional provisions of the European Social Charter are elaborated;</li> <li>• Studies on the compatibility of social security legislation with the provisions of the European Code of Social Security are updated;</li> <li>• Legal framework ensuring a long term sustainability of the social security system is strengthened;</li> <li>• National capacities to train and retrain lawyers on the RESC and networking among bar and lawyers' associations are promoted and strengthened.</li> </ul>	<p>European Committee of Social Rights reports.</p>	<p>Continued political will and commitment to promote social rights.</p>
<p><b>5.9. Internally Displaced Persons</b>  National authorities' capacity to address the issues of IDPs is increased; protection systems and mechanisms for internally displaced person are improved.</p>	<ul style="list-style-type: none"> <li>• [Needs assessment under development];</li> <li>• Psychological and medical support is provided for internally displaced persons (IDPs);</li> <li>• Professional competence of medical professionals for dealing with traumas from armed conflict is enhanced.</li> </ul>	<p>Project reports;  NGO reports;  Trainers' reports;  Media reports.</p>	<p>National resources to build capacities to address the issues of IDPs are ensured.</p>
<p><b>5.10. Domestic Violence</b>  The capacity of national institutions to prevent and combat violence against women and domestic violence is enhanced.</p>	<ul style="list-style-type: none"> <li>• Ukraine is ready to ratify and implement the Istanbul Convention (IC);</li> <li>• Co-operation mechanisms are identified for minimising the obstacles for victims and survivors of violence against women and domestic violence to obtaining effective assistance.</li> </ul>	<p>Draft law ratifying the IC and amendments tabled/adopted;  Expert reports on legislative analysis and recommendations;  A package of draft amendments;  Project progress reports.</p>	<p>Political will to ratify and implement the IC is ensured;</p> <p>There are no significant disruptions in the work of Istanbul Convention Interagency Working Group;</p> <p>Relevant authorities and institutions co-operate and co-ordinate effectively.</p>

<b>REVISED DRAFT BUDGET ACTION PLAN FOR UKRAINE 2015 – 2017</b>	
<b>Sectoral areas</b>	<b>Sectoral Totals</b>
<b>1. Constitutional reform and functioning of democratic institutions</b>	3 361 381 €
<b>2. Reform of Judiciary</b>	9 665 893 €
<b>3. Democratic Governance</b>	8 173 213 €
<b>4. Economic Crime</b>	4 998 690 €
<b>5. Human Rights</b>	18 800 823 €
<b>TOTAL</b>	45 000 000 €

<b>Action Plan funds secured</b>	12 013 695 €
<b>Action Plan funds required</b>	32 986 305 €
<b>Action Plan total budget</b>	45 000 000 €